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### FLORENCE P. BELSER GENERAL COUNSEL

April 7, 2005

The Honorable Charles L.A. Terreni Chief Clerk/Administrator South Carolina Public Service Commission 101 Executive Center Dr., Suite 100 Columbia, SC 29210

Re:

Application of Chem-Nuclear Systems, LLC, a Division of Duratek, Inc., for Adjustment in the Levels of Allowable Costs and for Identification of Allowable Costs (for Fiscal Year 2004-2005)

Docket No. 2000-366-A

Dear Mr. Terreni:

Enclosed for filing please find the original and twenty-six (26) copies of the Direct Testimony and Exhibits of Office of Regulatory Staff Witness Jay R. Jashinsky in the above referenced matter. Please date stamp the extra copy enclosed and return it to me via our courier.

Please let me know if you have any questions.

Sincerely,

Florence P. Belser

FPB/rng Enclosures

cc:

Robert T. Bockman, Esquire Benjamin A. Johnson, Esquire David K. Avant, Esquire Mr. Charles L.A. Terreni April 7, 2005 Page 2

> Henry McMaster, Esquire Kevin A. Hall, Esquire Regan E. Voit, President Robert E. Merritt, Esquire Samuel L. Finklea, Esquire Frank R. Ellerbe, III, Esquire William F Austin, Esquire Mr. Henry Porter Mr. Bill Newberry

### **BEFORE**

### THE PUBLIC SERVICE COMMISSION

### **OF SOUTH CAROLINA**

### **DOCKET NO. 2000-366-A**

IN RE: Application for CHEM-NUCLEAR	)	1 1 1 m
SYSTEMS, LLC, a Division of	)	
Duratek, Inc., for Adjustment in	)	CERTIFICATE OF SERVICE
the Levels of Allowable Costs and	)	
for Identification of Allowable	)	
Costs (for Fiscal Year 2004-2005)	)	
·		

This is to certify that I, Rena Grant, an employee with the Office of Regulatory Staff, have this date served one (1) copy of the Direct Testimony and Exhibits of Jay R. Jashinsky in the above-referenced matter to the person(s) named below by causing said copy to be deposited in the United States Postal Service, first class postage prepaid and affixed thereto, and addressed as shown below:

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Peua Yuant
Rena Grant

April 7, 2005 Columbia, South Carolina

## THE OFFICE OF REGULATORY STAFF DIRECT TESTIMONY AND EXHIBITS

OF

**JAY R. JASHINSKY** 



DOCKET NO. 2000-366-A
CHEM-NUCLEAR SYSTEMS, LLC a Division of Duratek, Inc., for Adjustment in the Levels of Allowable Costs and for Identification of Allowable Costs

- 1 Q. Please state for the record your name, business address
- 2 and position with the South Carolina Office of
- 3 Regulatory Staff.
- 4 A. My name is Jay R. Jashinsky. My business address is
- 5 1441 Main Street, Suite 300, Columbia, South Carolina.
- I am employed by the South Carolina Office of Regulatory
- 7 Staff as the Director of Auditing.
- 8 Q. Please state your educational background and your work
- 9 experience.
- 10 A. I received a BS Degree in Business Administration with a
- 11 major in Accounting from the University of South
- 12 Carolina in 1977. I am licensed as a Certified Public
- 13 Accountant, certified in the State of South Carolina. I
- 14 have more than twelve years experience conducting audits
- 15 in accordance with generally accepted auditing
- 16 standards, generally accepted government auditing
- 17 standards and auditing standards prescribed by the U.S.
- 18 Office of Management and Budget. I also have six years
- experience as an officer in the U.S. Navy and nine years
- 20 experience in the management and execution of Federal
- 21 government contracts with the Naval Sea Systems Command.
- 22 Q. What is the purpose of your testimony involving Chem-
- Nuclear Systems, LLC for this proceeding?

- 1 A. The purpose of my testimony today is to explain the
- 2 South Carolina Office of Regulatory Staff's (ORS) report
- 3 generated as a result of its examination of the
- 4 operations of Chem-Nuclear Systems, LLC (Chem Nuclear or
- 5 the Company) for the twelve month period ended June 30,
- 6 2004. My testimony relates to Chem Nuclear's
- 7 expenditures in excess of those allowed in the
- 8 Commission's previous Order #2004-349; their
- 9 classification of certain expenditures; and their
- 10 proposed allowed costs for the twelve month period
- 11 ending June 30, 2005.
- 12 Q. Are your attached exhibits a result of that review?
- 13 A. Yes they are.
- 14 Q. Would you explain the Exhibits that are attached to
- 15 your testimony?
- 16 A. ORS Exhibit A is a condensed presentation of ORS's
- 17 proposed Fixed, Variable and Irregular costs which in
- ORS's opinion should be allowed for reimbursement. Each
- of these costs are presented in one of three cost
- 20 categories defined by the Report of the Collaborative
- 21 Review of the Operations and Efficiency Plan Pursuant to
- 22 Public Service Commission Order No. 2003-188 (the

- 1 Collaborative Agreement). These cost categories are
- Fixed, Variable and Irregular.
- ORS Exhibit A-1 details proposed adjustments made by ORS
- 4 as a result of its review of the books and records of
- 5 the Company. I will provide a detailed explanation of
- 6 each of these proposed adjustments later in my
- 7 testimony.
- 8 ORS Exhibit AA details the proposed allowed costs for
- 9 the fiscal year ending June 30, 2005.
- 10 Exhibit AA-1 details Irregular Costs that were
- 11 considered to be known and measurable at the time of
- ORS's review of the Company's books and records. It is
- ORS's opinion that the presentation of these costs for
- 14 the purposes of this proceeding will allow the
- 15 Commission the opportunity to be more informed of
- 16 upcoming financial events which will impact allowed
- 17 costs for the twelve month period ending June 30, 2005.
- 18 Q. Are these the entire Staff Exhibits associated with this
- 19 proceeding?
- 20 A. Yes they are.
- 21 Q. Would you now present the results of ORS's review of
- 22 costs occurring during the twelve month period ending
- 23 June 30, 2004?

- 1 A. The Staff did a detailed review of the operations of the
- 2 Company during the twelve month period ending 2004. As a
- 3 result, the Staff found that the Company had actual
- 4 expenditures, per their application, of \$9,416,170. Of
- 5 this total, \$5,449,002 is classified as Fixed Cost,
- 6 \$1,282,259 as Variable Cost and \$2,684,909 as Irregular.
- 7 Cost allowed by the Commssion in their Order #2003-188
- 8 totaled \$8,243,968 comprised of Fixed Costs totaling
- 9 \$5,266,823, Variable Costs totaling \$1,195,275, and
- 10 Irregular Costs of \$1,781,870.
- 11 The total amount of actual costs, as filed by the
- 12 Company, exceeds the cost allowed by the Commission in
- 13 Order #2003-188 by \$1,172,202.
- 14 Q. Does ORS agree with the Company that the entire
- 15 \$1,172,202 should be reimbursed?
- 16 A. No, ORS does not. As a result of ORS's review, two
- 17 adjustments were proposed by the Staff which result in a
- 18 reduction in the excess amount which should be
- 19 reimbursed. ORS is of the opinion that excess costs as
- filed should be reduced by \$174,144. ORS's Exhibit A-2
- 21 details the reasons for this proposed reduction.
- 22 Q. Before explain in detail each of the adjustments
- 23 proposed by ORS, would you comment on the costs

experienced by the Company during the twelve month 1 period ending June 30, 2004? 2 hearing, the Company in the most recent Yes. As 3 Α. experienced significant costs which were not included in 4 the Order (No. 2004-349) issued as a result of that 5 hearing. In order to make a determination as to whether 6 these costs were incurred for valid purposes and fairly 7 substantive accurately recorded, we performed 8 testing of the Company's books and records, examined 9 interviewed supporting documentation, and 10 relevant Company staff and others with direct knowledge of the 11 nature of the activities which gave rise to these costs. 12 We reviewed paid invoices associated with the work 13 performed, the Company's labor records, photographs 14 taken of the site, and relevant engineering reports. 15 Additionally, we were given two tours of the site and 16 were able to visually examine the results of the costs 17 incurred. Our second tour of the site followed a period 18 Though I am not of unusually heavy rainfall. 19 engineer and I can't speak to the quality of the work 20 performed at the site, it did appear that the swale 21 under construction was performing its designed function 22 by capturing run-off. 23

- 1 Q. Would you please explain the adjustments proposed by ORS
- 2 and detailed in ORS's Exhibit A-1?
- 3 A. Yes I will. ORS is proposing 7 reclassifying or
- 4 correcting adjustments that resulted from our
- 5 examination of the Company's books and records.
- 6 The first of these adjustments is a proposed
- 7 reclassification of equipment lease costs from Irregular
- 8 to Fixed Costs. Our recommendation is based upon the
- 9 descriptions of Cost categories described in the
- 10 Collaborative Agreement. This reclassification does not
- 11 affect the amount of cost reimbursement requested by the
- 12 Company but will more accurately report the categories
- of expenses experienced by the Company.
- ORS's Adjustment #2 both reclassifies Depreciation
- 15 Expense and revises the amount of expenditures to be
- 16 reimbursed to the Company. In the most recent case
- 17 involving Chem Nuclear (Order No. 2004-349), the
- 18 Commission authorized Depreciation Expense for the
- twelve months ended June 30, 2004 totaling \$88,836 as an
- 20 Irregular Cost.
- 21 Based, again, upon the definitions of Cost categories in
- 22 the Collaborative Agreement, ORS would recommend that
- 23 Depreciation Expense be reclassified as Fixed Cost.

- 1 We would also note that actual Depreciation Expense
- 2 exceeded the amount previously authorized by the
- 3 Commission by \$8,131. As the amount authorized was
- 4 based upon capital assets in service as of the date of
- 5 the last hearing, authorized Depreciation expense was
- 6 merely an estimate based upon the best available
- 7 information at the time of that hearing.
- 8 We have examined the Company's calculation of
- 9 Depreciation Expense as of June 30, 2004 and recommend
- 10 that they be reimbursed the amount requested, of
- 11 \$97,967.
- 12 Q. Would you please continue to discuss ORS's proposed
- 13 adjustments for fiscal year 2003?
- 14 A. Certainly. The next proposed adjustment (#3) deals with
- 15 Insurance Expense. As in the case of the Depreciation
- 16 Expense, ORS is recommending a reclassification of
- 17 Insurance Expense from Irregular to Fixed Expense and
- 18 recognizing that actual costs exceed the amount
- 19 authorized in the last Order.
- The last order authorized Insurance Expense equal to the
- 21 amount actually experienced in the twelve month period
- 22 ended June 30, 2003. Not surprisingly, the Company has

- continued to experience increases in their Insurance 1 2 Premiums. The Company provided a detailed analysis of the premiums 3 their areas of insurance associated with each of 4 coverage. We compared the insured losses and associated 5 premiums for both the current and prior twelve month 6 As limits of coverage and insured losses did 7 not change from one year to the next, it is ORS's 8 opinion that the increases are based entirely on the
- opinion that the increases are based entirely on the increases in premiums levied by the insurers and are,
- 11 therefore, unavoidable.
- 12 Accordingly, ORS is recommending that the Commission 13 approve the entire \$929,585 Insurance Expense requested 14 by the Company. This represents an increase in
- 15 Insurance Expense of \$204,380.
- 16 Q. Would you please discuss your Accounting Adjustment #4?
- 17 A. Yes. The Company booked \$17,913 in legal expenses for
- 18 its successful defense against an Equal Employment
- 19 Opportunity suit and \$26,656 in supporting its
- 20 application for renewal of its DHEC operating license.
- 21 ORS examined the supporting invoices for these
- 22 expenditures and does not oppose the Company's

- 1 reimbursement for them. These expenses have, however,
- 2 been classified by the Company as Irregular Costs.
- 3 In our opinion, these costs would better reflect the
- 4 guidelines of the Collaborative Agreement if recorded as
- 5 Fixed Costs.
- 6 Q. Would you please discuss your Accounting Adjustment # 5?
- 7 A. The Company was billed \$940,282 in General and
- 8 Administrative (G&A) expenses by their parent company,
- 9 Duratek. Recognizing that all of these expenses would
- not be reimbursable under their contract with the S.C.
- 11 Budget and Control Board, the Company has requested
- 12 recovery of General and Administrative (G&A) expenses
- 13 totaling \$892,551. In its Order No. 2004-349, the
- 14 Commission authorized \$686,000 in G&A expense for the
- twelve month period ended June 30, 2004. This was the
- 16 amount shown in the Collaborative Agreement and
- 17 represents the actual G&A Expense the Company
- 18 experienced in the twelve month period ended June 30,
- 19 2001. Based upon ORS's interpretation of the
- 20 Collaborative Agreement, its intent was to inflate this
- 21 factor by 3.5% per year in arriving at the authorized
- 22 amount. Had that policy been followed, the authorized

- amount for the twelve month period ended June 30, 2004
- would have been \$760,580.
- 3 As such, ORS is recommending that the Company be
- 4 reimbursed \$760,580. Accordingly, we are recommending
- the disallowance of \$131,971 of G&A expense.
- 6 Q. Please describe your Accounting Adjustment #6?
- 7 A. Adjustment # 6 deals with Retention Compensation
- 8 Expense. As with several of the previous adjustments,
- 9 this entry simply reclassifies an expense with no
- 10 resulting change in reimbursable expenses. Based upon
- the definitions in the Collaborative Agreement, ORS is
- of the opinion that since the cost is significant,
- 13 recurring and will not fluctuate with variations in the
- 14 amount of waste processed, this cost should be
- 15 classified as Fixed Cost. We therefore recommend that
- the total cost expended of \$83,542 be reclassified to
- 17 the Fixed Cost category and as the amount is less than
- the \$89,364 authorized in the last Order (No. 2004-
- 19 349) that the \$83,542 be reimbursed.
- 20 Q. Would you please explain your Accounting Adjustment #7?
- 21 A. Accounting Adjustment #7 deals with the expenditure of
- 22 \$155,493 in site modifications designed to improve
- 23 drainage at the site. The project, referred to as the

1	Western Swale was identified in the last hearing Order
2	No. 2004-349 and \$142,765 was authorized as an Irregular
3	expenditure for the twelve month period ended June 30,
4	2004. Despite having been authorized as an Irregular
5	expenditure, ORS is of the opinion that the cost of this
6	project will benefit the site for a period of many
7	years.
8	In accordance with generally accepted accounting
9	principles, an expenditure which produces benefits to
10	more than one accounting period should be capitalized
11	and the cost allocated to each period which will receive
12	benefit. This cost allocation is accomplished through
13	the concept of depreciation.
14	The cost of this Western Swale Project will likely
15	benefit the site, through controlling drainage, in
16	perpetuity. As such, establishing a useful life over
17	which such an asset should be depreciated is not
18	entirely clear cut. One option would be to assume an
19	indefinite life and therefore allow no depreciation.
20	Another possible means of establishing a useful life for
21	these improvements would be to tie that life to the
22	remaining term of Chem Nuclear's lease on the site.
23	These are just two possible means of establishing the

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improvements. Other of the depreciable life 1 therefore be could and exist methodologies may 2 considered. 3 As the project, as of the date of this testimony, is not 4 yet completed, all costs incurred to date should be 5 capitalized as Construction in Process, and no current 6 expenditures should be allowed. When the project has 7 been completed and all applicable costs identified, the 8 project can be placed in service and cost recovery 9 through depreciation begun. 10 Accordingly, ORS is recommending the disallowance of all 11 current expenditures, totaling \$155,493, on the Western 12 Swale Project. 13 Would you now please inform the Commission as to the 14 results of ORS's examination of costs associated with 15 Class A, B, C and Slit waste? 16 ORS has reviewed those costs associated with Disposal 17 Vaults. We have calculated a total allowed vault costs 18 equaling \$1,281,259. The pre-filed testimony of Company 19

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witness, James W. Latham, requests an allowed cost

reimbursement totaling \$1,282,259. There appears to be a

\$1,000 difference between the Staff and the Company's

requested amount. It is the opinion of Staff that the

- 1 Commission should reimburse the Company a total of
- 2 \$1,281,259.
- 3 Q. Can you give the Commission a breakdown of this cost
- 4 total looking specifically at the various class types of
- 5 waste?
- 6 A. Yes. ORS found as a result of its examination that costs
- 7 associated with Class A waste buried during the twelve
- 8 month period ending June 30, 2004 was \$622,602.
- 9 This amount was spread over three (3) trenches, Nos. 86,
- 10 95 and 96.
- 11 Costs for Trench #86 were \$452,925. The number of cubic
- 12 feet of waste associated with these costs was 18,176.
- 13 Trench #95 had a cost of \$116,187. The number of cubic
- 14 feet associated with this cost totaled 4,584.
- The last trench, #96, had total costs of Class A waste
- of \$53,490. The number of cubic feet of waste at this
- 17 cost was 2,161.
- 18 Using total cost of \$622,602 and total cubic feet of
- 19 Class A waste of 24,921, Staff calculated a per cubic
- 20 foot cost for Class A waste of \$24.98.
- 21 Class B waste was also buried in the same three (3)
- 22 trenches, Nos. 86, 95 and 96 during the twelve month
- period ending June 30, 2004.

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- A total of 1,601 cubic feet of Class B Waste was buried 1 in trench #86 at a cost of \$39,898. 2 A total of 7,572 cubic feet of Class B waste was buried 3 The cost associated with this burial in Trench #95. 4 totaled \$191,913. 5 The volume of Class B waste buried in Trench No. 96 6 totaled 3,320 cubic feet at a cost of \$82,167. 7 A total of 12,493 cubic feet of Class B waste was buried 8 during the twelve month period ended June 30, 2004 at a 9 total cost of \$313,978. Using these actual volumes and 10 costs, the total cost per cubic foot of Class B waste 11 buried in fiscal year ending 2004 was calculated at 12 \$25.13. 13 Class C waste was buried in three (3) large trenches and 14 three (3) slit trenches. 15 The total volume of Class C Waste buried in the three 16 (3) large trenches was 8,851 cubic feet at a total cost 17 of \$221,803. These volumes and costs were allocated to 18 these trenches as follows: 19 Trench No. 86 received a total volume of 1,947 cubic 20 feet at a cost of \$48,521.
  - feet at a cost of \$103,258.

Trench No. 95 received a total volume of 4,074 cubic

waste.

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- Trench No. 96 received a total volume of 2,830 cubic 1 feet of Class C Waste at a cost of \$70,024. 2 Using total cost of \$221,803 and total volume of Class 3 C waste buried of 8,851, the Staff calculated a per 4 in the foot cubic cost of \$25.06 5 trenches. 6 Class C waste is also buried in three (3) Slit Trenches, 7 Nos. S21, S22 and S23. 8 The total volume of Class C waste buried in S21 for the 9 period ended June 30, 2004 totaled 807 cubic feet at a 10 cost of \$74,794. 11 Trench S22 received a total of 403 cubic feet of waste 12 at a cost of \$37,397. 13 Trench S23 received 115 cubic feet of waste at a cost of 14 \$10,685. 15 Using total volume of Slit Trench waste buried during 16 the period ended June 30, 2004 of 1,325 and the total 17 cost of this burial of \$122,876, ORS calculated a \$92.74 18 per cubic foot cost for Slit Trench burial of Class C 19
  - Q. How do these costs per cubic foot compare with the approved rates in the Commission's Order No. 2004-349?

- 1 A. They are very close to the predicted cost per cubic
- 2 foot.
- 3 The Order detailed Class A waste cost per cubic foot to
- 4 be \$22.83. Actual for the twelve month period ending
- June 30, 2004, based upon ORS's calculation, above, was
- 6 \$24.98.
- 7 Class B waste cost per cubic foot was detailed in the
- 8 last order to be \$23.78. ORS calculated an actual Class
- 9 B rate of \$25.13.
- 10 The Commission approved a predicted Class C rate per
- 11 cubic foot of large trench waste at \$23.57. ORS's
- 12 calculation of cost per cubic foot for Class C waste was
- 13 \$25.06.
- 14 Lastly, the Commission approved a rate of \$91.04 per
- 15 cubic foot of Slit Trench waste. ORS calculated actual
- rate per cubic foot of that waste to be \$92.74.
- None of these actual rates are out of reason when
- 18 compared to the predicted cost rates shown in Order
- 19 #2004-349.
- 20 Q. Does ORS have a recommendation as a result of its audit
- of waste per cubic foot?

- 1 A. Yes we do. It is the recommendation of ORS that the
- 2 Company be allowed a cost recovery totaling \$1,281,259
- for the twelve month period ending June 30, 2004.
- 4 In addition, ORS recommends that the authorized cost per
- 5 cubic foot of waste for the three Classes of waste for
- 6 the twelve month period ending June 30, 2005 be those
- 7 calculated above. These would result in a predicted per
- 8 cubic foot cost of \$24.98 for Class A waste, \$25.13 for
- 9 Class B waste, \$25.06 for Class C large trench waste and
- 10 \$92.74 for Class C Slit Trench waste.
- 11 Q. Is this different from that requested by the Company?
- 12 A. Yes it is. The Company has adjusted it's forecasted per
- cubic foot rates by an additional 25% to accommodate
- 14 material supplier increases. ORS has no objection to
- 15 this increase except that it would appear to be more
- 16 reasonable to wait until actual costs for 2005 can be
- 17 determined in order to be certain of the actual
- 18 percentage of any increase during the fiscal year to
- 19 come.
- 20 Q. Would you explain to the Commission the proposed
- 21 adjustments ORS is recommending for the five (5)
- variable rates, A, B & C Waste, Slit Trench Shipments,

- 1 Customer Assistance, Vault Purchase, Inspection and
- 2 Placement, and Trench Records?
- 3 A. Yes. The rates approved by the Commission in its
- 4 previous Order #2004-349, were all set using only labor
- 5 and fringe costs. Actual costs for the current year's
- 6 variable cost includes labor and fringe and other non-
- 7 labor costs.
- 8 Q. Will this have an effect on the rates shown in the
- 9 Commission's previous order?
- $10\,$  A. Use of non-labor costs does have the effect of adding
- 11 costs not associated with labor, but ORS is of the
- opinion that adding these non-labor costs is appropriate
- in calculating the variable cost rate.
- 14 Q. Why is that?
- 15 A. The calculation of a variable rate to determine allowed
- 16 costs should include all known costs needed to provide
- 17 the functions covered by these rates. Since labor and
- 18 fringe are only a part of these costs, inclusion of the
- 19 non-labor costs should result in more accurate rates for
- the future.
- 21 Q. Would you detail your new proposed rates to the
- 22 Commission?

- 1 A. Yes. As a part of ORS's examination of the books and
- 2 records of the Company, we were able to determine actual
- 3 labor and fringe cost booked by the Company.
- 4 Q. What were these costs?
- 5 A. Total Class A, B & C Waste burial costs include labor of
- 6 \$230,835, associated fringe costs of \$92,546, and non-
- 7 labor of \$179,548. Using the resulting total cost of
- 8 \$502,929 divided by 378 shipments (non slit trench)
- 9 shipments results in a per shipment cost of \$1,331 for
- the twelve month period ended June 30, 2004.
- 11 Total Slit Trench burial costs include labor of \$55,641,
- 12 associated fringe costs of \$22,449, and non-labor costs
- of \$58,984. Using the resulting total cost of \$137,074
- 14 divided by the 23 slit trench shipments received results
- in a per slit trench shipment cost of \$5,960.
- 16 Total Customer Assistance costs included labor of
- 17 \$64,357, associated fringe costs of \$25,812, and non-
- labor costs totaling \$285. Dividing the resulting total
- 19 cost of \$90,454 by the 401 total shipments received
- 20 results in a Customer Assistance rate of \$226 per
- 21 shipment for the twelve month period ended June 30,
- 22 2004.

- 1 Total Vault Purchase, Inspection and Placement costs
- 2 consisted of labor \$16,708, fringe of \$6,663, and non-
- labor of \$4,193. The resulting total of \$27,564 was then
- 4 divided by the 388 vaults buried to produce a Vault
- 5 Purchase, Inspection and Placement rate of \$71 per
- 6 vault.
- 7 Trench Records variable costs is comprised of labor of
- 8 \$26,338 and fringe costs of \$10,596. There were no non-
- 9 labor costs associated with this variable rate. The
- 10 total cost of \$36,934 was then divided by the 1,016
- 11 containers received to produce a Trench Record rate of
- 12 \$36 per container.
- 13 Q. What are the new rates being proposed by ORS?
- 14 A. Using the costs adjusted by 3.5% and the actual
- 15 independent variable factors experienced during the
- twelve month period ended June 30, 2004, ORS calculated
- 17 that Class A, B & C Waste rate should be increased to
- 18 \$1,377 per shipment. Likewise, Slit Trench Shipment's
- 19 rate should be increased to \$6,168 per shipment. The
- 20 Customer Assistance rate should be adjusted by a
- 21 reduction to \$233 per shipment. The Vault Purchase,
- 22 Inspection and Placement rate should be reduced to a

- level of \$74 per vault. The Trench Records variable
- 2 rate should be reduced to a level of \$38 per container.
- 3 Q. Does this conclude your testimony as it relates to
- 4 variable costs rates for the twelve month period ending
- 5 June 30, 2005?
- 6 A. Yes, it does.
- 7 Q. Has ORS performed an examination of the Labor and Fringe
- 8 Expenses for the twelve month period ending June 30,
- 9 2004?
- 10 A. Yes, we have.
- 11 Q. As a result of the examination of these costs, does ORS
- 12 have an opinion as to the fairness of allowed costs for
- the year ending June 30, 2004 as they relate to these
- 14 labor variable rates?
- 15 A. Yes, we do. Labor costs were tested and tied to the
- 16 company's books and records for the twelve month period
- 17 ending June 30, 2004. We found that labor costs
- 18 associated with these rates appear to be fairly
- 19 reported.
- 20 The Staff also tested fringe costs associated with
- 21 labor and found that the actual fringe rates booked by
- the Company ranged between 39.88% and 40.35%. In its
- 23 last Order, the Commission accepted the fringe rate of

- 1 41.94% as being the actual fringe rate of the Company.
- 2 This rate had been proposed by the Commission Staff and
- 3 accepted by the Commission as being fair and reasonable.
- 4 The range of fringe rates shown above fall below this
- 5 accepted rated of 41.94% and in my opinion should be
- 6 considered as fair and reasonable for this proceeding as
- 7 it relates to costs for the fiscal year 2004.
- 8 Q. You made reference to non-labor in your testimony above.
- 9 How does this affect variable labor costs for the twelve
- month period ending June 30, 2004?
- 11 A. Such costs were not used in the previous hearing in
- 12 setting approved variable rates for the twelve month
- period ending June 30, 2004. However, ORS is of the
- opinion that such costs should be allowed for recovery.
- 15 Q. Please explain your position.
- 16 A. These costs were not separately calculable in prior
- 17 years due to limitations of the former accounting
- 18 software. As such, they were not considered in the
- 19 determination of these variable rates. As discussed
- 20 earlier in my testimony, inclusion of all known costs
- 21 required to support a given process only enhances the
- 22 ability to develop more accurate rates. All of these

- 1 costs should be considered valid in the execution of the
- 2 tasks and should therefore be considered reimbursable.
- 3 Q. What is your position regarding the Company's request to
- 4 recover actual costs associated with these variable
- 5 rates?
- 6 A. It is my opinion that Chem Nuclear be should allowed to
- 7 recover a total of \$794,956 for variable costs. This
- 8 cost total is comprised of \$502,929 for Class A, B & C
- 9 Waste, \$137,074 for Slit Trench Shipment costs, \$90,454
- 10 for Customer Assistance, \$27,564 for Vault Purchase,
- 11 Inspection and Placement costs, and \$36,935 for Trench
- 12 Record costs.
- 13 Q. Would you not agree that these costs you have proposed
- 14 as allowable differ from costs calculated using the
- 15 rates proposed in the Commission's previous Order #2004-
- 16 349?
- 17 A. I would. However, in similar cases, the Commission has
- 18 ruled that costs calculated using variable rates should
- 19 be reimbursed at actual costs without regard to the
- 20 approved variable rates. In previous cases, it has been
- 21 found that such variable costs are estimates and are
- 22 constantly fluctuating due to changing economic
- 23 conditions. These changing economic conditions were not

- 1 accurately predictable at the time rates were determined
- 2 by the Commission Staff.
- 3 Q. Are you saying that variable rates are not predictors of
- 4 future years' costs?
- 5 A. I think that historical costs can be used as a means to
- 6 predict future costs. In doing so, however, it must be
- 7 acknowledged that changes in circumstance and unforeseen
- 8 events can drastically impact the accuracy of such
- 9 predictions. Future costs estimated through the use of
- 10 historical costs should only be one tool in determining
- 11 te allowance of costs.
- 12 Q. Do you have any other testimony as it would relate to
- 13 Class A, B, C and Slit Trench per foot rates?
- 14 A. No, I do not.
- 15 Q. Does this conclude the proposed Adjustments for
- 16 Allowable Costs to be reimbursed?
- 17 A. Yes, I have addressed all of the proposed Adjustments
- offered by ORS for reimbursed costs for the twelve month
- period ending June 30, 2004.
- 20 Q. Would you summarize ORS's review of reimbursable costs
- 21 for fiscal year 2004?
- 22 A. ORS has proposed to reduce the requested amount of
- 23 booked costs, which totals \$9,416,170, by \$175,144. The

- 1 result of these proposed Staff Adjustments reduces the
- 2 booked amount of costs to a level of \$9,241,026.
- 3 Q. Would you summarize ORS's review of allowed Fixed Costs
- 4 for twelve month period ending June 30, 2005?
- 5 A. The review work performed by ORS and the resulting
- 6 methods used to establish ORS's forecasted cost numbers
- for the twelve month period ending June 30, 2005 were
- 8 similar to those used in the prior hearing.
- 9 In this case, ORS has updated the exhibit which was used
- in the most recent hearing Order. This exhibit simply
- applies a 3.5% escalation to the Fixed Costs authorized
- in the Commissions Order 2004-349.
- 13 The resulting recommended authorized Fixed Costs for the
- 14 twelve month period ending June 30, 2005 total
- \$7,073,044.
- 16 Q. Does this conclude your testimony?
- 17 A. Yes, it does.

### **DIRECT EXHIBITS**

OF

**JAY R. JASHINSKY** 

DOCKET NO. 2000-366-A
CHEM-NUCLEAR SYSTEMS, LLC a Division
of Duratek, Inc., for Adjustment in the Levels
of
Allowable Costs and
for Identification of Allowable
Costs

	Per	Application	Ad	S's Proposed justments to e Company's Filing	Adj. #		RS's Proposed Allowed Reimbursable Costs		ommission's er-Information Only	(l Cor	Costs Over Under) nmission Illowed
		F	ixed	i Costs							
.abor & Fringe		<u>-</u>									
Direct Labor - Includes Barnwell Staff and Non Barnwell Staff Regular and Overtime Subcontract Labor	\$	507,723 4,911	\$			\$	507,723 4,911	\$	420,056	\$	87,667 4,911
Indirect Labor - Includes Barnwell Staff and Non Barnwell Staff Regular and Overtime Direct Fringe		1,435,235 218,431					1,435,235 218,431		1,451,811 176,003		(16,576) 42,428 (16,472)
Indirect Fringe		591,835	-		•		591,835		608,307		-
Total Labor & Fringe	_	2,758,135			•		2,758,135	_	2,656,177	. —	101,958
Non-Labor Machinery & Equipment Rent/Lease Machinery & Facility Maintenance		144,181 193,669		480,132	,1		624,313 193,669		346,650 28,600		277,663 165,069
Telecommunications  Depreciation		78,025		94,967	2	!	78,025 94,967	7	86,836		78,025 8,131
Fuels & Gases Parts, Small Equipment & Supplies		31,772 203,228					31,772 203,228	3	350,003		31,772 (146,775) 8,917
Uniforms/Clothing Federal Express & Postage		8,917 14,233					8,91 <sup>-</sup> 14,23		3,000		11,233
Taxes, Licenses, Permits - Other Travel		- 75,186			. ,	•	75,18		59,000 725,205		16,186 204,380
Other Insurance Education, Training & Seminars		14,900		929,585	, ;	3	929,58 14,90 15,02	0	134,695		14,900 (119,667)
Medical Examinations & Laboratory Services Safety & Compliance		15,028 3,197	•				3,19 24,71	7	10 1,000		3,197 24,714
Miscellaneous Other Direct Charges Consultants		24,714 163,774	ŀ	44,569	9	4	208,34 1,84	13			208,343 1,846
Recruiting Fees Dues & subscriptions		1,846 29,503	3				29,50 54,17	)3	179,59	3	29,503 (125,424)
Outside Contract Expense Utilities-Other		54,174 116,96					116,96		198,10	<u> </u>	(81,131)
Total Non-Labor		1,173,31	<u>6</u>	1,549,25	3_		2,722,5	69	2,111,68	<u>7</u> .	610,882
Corporate Allocation (G&A)  Barnwell SG&A Allowable		892,55	1_	(131,97	<u>1)</u>	5	760,5	80	686,00	0	74,580
Total Corporate Allocation (G&A)		892,55	1_	(131,97	<u>'1)</u>		760,5	80	686,00	00_	74,580
Reimbursable Expenses (Not Subject to 29% Ma	arkup)									_	
Amortization Other Labor	/	625,00 -	00	83,54	12_	6	625,0 83,5		625,00 89,36		(5,822)
Total Reimbursable Expenses		625,00	00	83,5	42		708,	542	714,30	64_	(5,822)
Total Fixed Costs	\$	5,449,0	02	\$1,500,8	24		\$ 6,949,8	326	\$ 6,168,2	28_\$	781,598

	<u>_ F</u>	Per Application	ORS's Proposed Adjustments to the Company's Filing	Adj. #	ORS's Proposed Allowed Reimbursable Costs	Commission's Order-Information Only	(Under) n Commission Allowed
		<u>v</u>	ariable Costs				
Variable Costs  Vaults  Labor and Non-Labor Costs	\$	1,282,259 794,956	•	) 8 -	\$ 1,281,259 794,956		
Total Reimbursable Expenses	\$	2,077,215	\$ (1,000	<u>)</u>	\$ 2,076,215	1,838,522	237,693

· .	Per Application	Α	• •	.dj. #		S's Proposed Allowed eimbursable Costs	Commission's Order-Information Only		al Costs Over (Under) ommission Allowed
	<u>lr</u>	regu	ular Costs						
Irregular Costs Subject to 29% Margin									
Disposal of Big Rock Reactor Pressure Vessel Labor	\$ 2,465	\$			\$	2,465		\$	2,465
Non-Labor	60,409				_	60,409	70,114		(9,705)
Total	62,874	_			_	62,874	70,114		(7,240)
Disposal of Connecticut Yankee Reactor Press	ure Vessel								
Labor	8,177					8,177			8,177
Non-Labor	345,220	_			_	345,220	352,321		(7,101)
Total	353,397				-	353,397	352,321		1,076
Other Large Components									
Labor	11,476					11,476			11,476 88,398
Non-Labor	88,398	3				88,398			66,396
Total	99,874	<u>+</u>				99,874			99,874
West Swale Construction									
Labor	47,096		(47,096)	7 7		<u>-</u>	142,765		(142,765)
Non-Labor	108,39	<u>_</u>	(108,397)	′			142,700	-	(1.12,1.55)
Total	155,49	3_	(155,493)				142,765	_	(142,765)
Trench 96									4.050
Labor	4,95					4,956			4,956 (42,911)
Non-Labor	70,46	4_	-			70,464	113,375	<u>,                                     </u>	(42,911)
Total	75,42	0				75,420	113,375	<u>5</u>	(37,955)
Trench 86 Mods						4 770			1,729
Labor	1,72					1,729 46,056		1	(19,048)
Non-Labor	46,05	6				40,030	00,10	<u> </u>	(10,010)
Total	47,78	35	•			47,78	65,104	4	(17,319)
Various Trenches							_		27,413
Labor	27,41					27,413 44,21			44,216
Non-Labor	44,2	16		•		44,21			.,,
Total	71,62	29		-		71,62	9 -		71,629
Depreciation									
Non-Labor	94,9	67_	(94,967)	- 2	2	-			-
Total	94,9	67	(94,967)	<u> </u>			<u> </u>	<del></del>	
Incurance									
Insurance Non-Labor	929,5	85_	(929,585)	<u>)</u> :	3	<u> </u>			
Total	929,5	85	(929,585	<u>)</u>					-

	Per Application	ORS's Proposed Adjustments to the Company's Filing	Adj.	ORS's Prop Allowe Reimburs Costs	ed sable	Commission's Order-Information Only	Actual Costs Over (Under) Commission Allowed
	Irregular	Costs (Continued	)				
Cost of Water/Sewer Connection Non-Labor	·		-			136,786	(136,786)
Total	•	-	-		-	136,786	(136,786)
Decontamination & Corrective Actions Labor Non-Labor	10,521 10,047		<u>.</u>		10,521 10,047		10,521 10,047
Total	20,568		_		20,568	<u> </u>	20,568
Engineering Drawings Labor Non-Labor	38,545 18,660		_		38,545 18,660		38,545 18,660
Total	57,205				57,205	<u> </u>	57,205
Miscellaneous Irregular Projects Labor Non-Labor	14,343 11,394				14,343 11,394		14,343 11,394
Total	25,737	<u> </u>	_		25,737		25,737
License Renewal and Appeal Costs Labor Non-Labor	24,19 <sup>4</sup> 250		<u> </u>		24,194 258		24,194 258
Total	24,45	2	_		24,452		24,452
Budget & Control Board Support Labor	8,70	9			8,70	9	8,709
Total	8,70	9			8,70	9	8,709
Other Irregular Costs Non-Labor	54,31	1			54,31	1	54,311
Total	54,31	11	·		54,31		54,311
Additional Irregular Non-Labor Costs Non-Labor	480,10	32 (480,	32)	1	•		
Total	480,13	32 (480,	132)	<del></del>	•	-	<u> </u>
Prior Year Trench Cost Adjustments Non-Labor	(5,3	40)			(5,3		(5,340)
Total	(5,3	40)			(5,3	40)	(5,340)
Total Irregular Costs Subject to 29% Margi	n2,556,7	98 (1,660,	177)		896,6	21 880,4	152,942

	Per Application	ORS's Proposed Adjustments to the Company's Filing	Adj. #	ORS's Proposed Allowed Reimbursable Costs	Commission's Order-Information Only	Actual Costs Over (Under) Commission Allowed
Lucy and an Oceate Net Subject to 20% Margin	Irregula	r Costs (Continued	)			
Irregular Costs Not Subject to 29% Margin						
Retention Compensation Labor	83,542	(83,542)	5	-		
Total	83,542	(83,542)	<u>)</u>	-		
Legal Support (License Appeal) Non-Labor	26,656	(26,656	<u>)</u> 4			
Total	26,656	(26,656	<u>)</u>			
Legal Support (EEO) Non-Labor	17,913	(17,913	<u>s)</u> 4			-
Total	17,913	(17,913	<u>3)</u>		-	-
Total Irregular Costs Not Subject to 29% Margin	128,111	1 (128,111	<u>ı)</u>	-		
Total Irregular Costs	\$ 2,684,909	9 \$ (1,788,288	<u>3)</u>	\$ 896,62	1 \$880,46	5 \$ 152,942

## ORS's Proforma and Correcting Adjustments For the Twelve Months Ended June 30, 2004 Chem Nuclear Systems, LLC

Description

Account #

Adjustment Amount

Adjustment #1

Based upon the "Working Definitions for Purposes of Cost Classification" promulgated by the Report of the Collaborative Review The Company has proposed that the cost associated with two leased cranes be reclassified from Irregular Costs to Fixed Costs. of the Operations and Efficiency Plan Pursuant to Public Service Commission Order No. 2003-188, approved by Public Service Commission Order No. 2003-537 (the Collaborative Agreement) and recognizing that the cost of these cranes is fixed over the terms of an executed lease and consequently will be both significant and recurring, their inclusion in Fixed Costs seems appropriate. Accordingly ORS supports the addition to Fixed Costs and the reduction from Irregular Costs of \$480,132. 5230-10; 7230

480,132

# Per ORS Calculation

### Adjustment #2

June 30, 2004 as an allowable Irregular Cost. Based upon the Collaborative Agreement, Depreciation Expense is a significant, In its Order No. 2004-349, the Public Service Commission included Depreciation Expense for the twelve month period ending Depreciation Expense continue to be considered a Fixed Cost. The ORS has therefore moved both the Company's actual recurring cost which does not vary with the level of waste received for burial. Accordingly, ORS is recommending that Depreciation Expense incurred and the Commission allowed amount to the Fixed Cost Section of Exhibit A.

Per ORS Calculation

5380-10

### Adjustment #3

30, 2004 as an allowable Irregular Cost. Based upon the Collaborative Agreement and recognizing that Insurance Expense is a In its Order No. 2004-349, the Public Service Commission included Insurance Expense for the twelve month period ending June significant, recurring cost which does not vary with the level of waste received for burial, ORS is recommending that Insurance Expense be considered a Fixed Cost. The ORS has therefore moved both the Company's actual Insurance Expense incurred and the Commission allowed amount to the Fixed Cost Section of Exhibit A.

Per ORS Calculation

929,585

## ORS's Proforma and Correcting Adjustments For the Twelve Months Ended June 30, 2004 Chem Nuclear Systems, LLC

Description

Account #

Adjustment Amount

### Adjustment #4

costs and \$17,913 in the successful defense against a case filed under Equal Employment Opportunity statutes) to which it was reimbursement to the Company. The Company has however classified these expenditures as Irregular Costs. Based upon the opinion that these costs are more accurately includable in Fixed Costs. The ORS has therefore moved the Company's actual In its application, the Company has requested recovery of costs in two legal proceedings (\$26,656 in DHEC License Appeal "Working Definitions for Purposes of Cost Classification" promulgated by the Collaborative Agreement, ORS staff is of the a party during the twelve month period ended June 30, 2004. Per its review of these costs, ORS does not oppose their Legal Expense incurred and the Commission allowed amount to the Fixed Cost Section of Exhibit A.

### 7515-10

# Per ORS Calculation

## Adjustment #5

Order (2004-349) the Commission authorized \$686,000 in G&A costs for the twelve months ending June 30, 2004. This amount year going forward. By that methodology, the amount of G&A Expense which would have been authorized for the twelve month interpretation of the Collaborative Agreement indicates that the costs allowed in that document were to be inflated by 3.5% per represents the Company's calculation of their parent Company's (Duratek) allocation of allowable common costs. Per its last period ending June 30, 2004 would have been \$760,580. ORS recommends, therefore, that Company be allowed \$760,580. In its application, the Company has requested reimbursement of General and Administrative (G&A) costs of \$892,551. This appears to have been taken directly from the listing of Fixed Costs contained in the Collaborative Agreement. ORS's Accordingly, ORS proposes to decrease the Company's requested reimbursement by \$131,971.

G804-DA; S301-D2

# Per ORS Calculation

Adjustment #6

period ending June 30, 2004 as an allowable Irregular Cost. Based upon the Collaborative Agreement, Retention Compensation Company's actual Retention Compensation Expense incurred (\$83,542) and the Commission allowed amount (89,634) to the recommending that Retention Compensation Expense be considered a Fixed Cost. The ORS has therefore moved both the In its Order No. 2004-349, the Public Service Commission included Retention Compensation Expense for the twelve month Expense is a significant, recurring cost which does not vary with the level of waste received for burial. Accordingly, ORS is Fixed Cost Section of Exhibit A.

Per ORS Calculation

83,542

## ORS's Proforma and Correcting Adjustments For the Twelve Months Ended June 30, 2004 Chem Nuclear Systems, LLC

Description

Account #

Adjustment Amount

## Adjustment #7

hearing, \$142,765 for this Irregular project. Based upon ORS's review of the Company's books and records, the Company has, In its application, the Company has requested recovery of costs associated with the construction of the Western Swale. In its Company's lease on the Barnwell facility. ORS therefor recommends that the entire amount requested by the Company be as of June 30, 2004, expended \$155,493 on this project. ORS has no objection to the Company recovering these costs, but Order No. 2004-349, the Public Service Commission allowed, based on costs known and measurable at the time of the last improvements such as these have arguably an unlimited life, they should be depreciated over the remaining term of the based upon generally accepted accounting principles, these costs should be capitalized as Construction in Process and recovered by the Company through the depreciation of these "Land Improvements" over their expected useful life. As disallowed in this proceeding.

# Per ORS Calculation

47,096 108,397

1690-10 1690-21

## Adjustment #8

ORS has recalculated Variable vault costs by multiplying the actual volumes of waste received by the Variable rates approved in the hearing Order No. 2004-349. Variable vault costs calculated by this method total \$1,281,259. The Company has requested reimbursement of total Variable vault costs of \$1,282,259. ORS was unable to support the requested amount and therefore recommends that the amount calculated by ORS be reimbursed to the Company. This results in a \$1,000 reduction to the amount requested.

# Per ORS Calculation

1,000

Total Adjustments Per Staff

### Chem Nuclear Systems, LLC Summary of Fixed, Irregular and Variable Costs Fiscal Year Ending June 30, 2005

Description of Costs	Account #	Costs Per Staff
Fixed Costs		
Direct Costs	5110-10 \$	434,757
Direct Labor	5110-10 Ψ_	10 1,1 0
Direct Fringes	F113-OH _	182,163
Direct Non-Labor	5000 10	304,807
Equipment 11.01.01	5230-10 5240-90	29,601
Maintenance 11.01.04	5310-13	87,975
R&M Equipment Maintenance 11.01.09	5310-19	113,433
Contract Services 11.01.03	5310-10	64,584
Materials 11.01.02	5310-90	52,167
Other Direct Costs 11.01.07	5310-90	60,651
Project Costs 11.01.10	5320-20	3,105
Federal Express & Postage 11.01.08	5410-10	6,210
Travel 11.01.06	5410-10	
Total Direct Non-Labor		722,533
Total Direct Fixed Costs		1,339,453
Indirect Costs	7110-10 & 8110-10	1,502,624
Indirect Labor	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Indirect Fringes	F113-OH	629,597
Indirect Non-Labor		005 033
Building Utilities 11.02.04	7220	205,033 53,975
Equipment 11.02.06	7230	96,876
Office Supplies & Expenses 11.02.03	7310	54,855
Travel 11.02.01	7410	72,450
Employee Costs 11.02.02	7520 7520	139,409
Services 11.02.05	7570	787,200
Management Fee/G&A Allocation	HBUD-10	
Total Indirect Non-Labor		1,409,798
Total Indirect Fixed Costs		3,542,019
Total Fixed Costs Qualifying for Operating Margin		4,881,472
	8999	625,000
Operating Rights	0939	
Total Fixed Costs		5,506,472
Irregular Costs as of Hearing		1,643,762
Total Fixed and Irregular Costs		\$ 7,150,234

### Chem Nuclear Systems, LLC Summary of Fixed, Irregular and Variable Costs Fiscal Year Ending June 30, 2005

Variable Costs Rates		Costs	Variable Factor
Class A Waste	\$	24.98	Per Cubic Foot
Class B Waste	\$	25.13	Per Cubic Foot
Class C Waste	\$	25.06	Per Cubic Foot
Slit Trench Waste	\$	92.74	Per Cubic Foot Per Non Slit Trench
A, B & C Waste	\$	1,377	Shipment
Slit Trench Shipment	\$	6,168	Per Slit Trench Shipment
Customer Assistance	\$ <u></u>	233	Per Shipment
Vault Purchase, Inspection & Placement	\$	74	Per Vault
Trench Records	\$	38	Per Container

### Chem Nuclear Systems, LLC Irregular Costs as of Hearing June 30, 2005

	Per Company			
<u>Description</u>	<u>Filing</u>	Adjustments	Adj. #	Per Staff
Large Component Disposal Costs:				
Connecticut Yankee reactor coolant valves & piping and Navy refueling component boxes	70,000			70,000
Total Large Component Disposal Costs	70,000	· •	_	70,000
Other Irregular Project Costs:				
Trench Construction	60,000			60,000
Free Flowing Sand (New DHEC requirement)	100,000		-	100,000
Total Other Irregular Project Costs	160,000	_	-	160,000
Other Allowable Costs:				
Depreciation	110,000			110,000
Insurance Premiums	962,121			962,121
Retention Compensation	91,641			91,641
Taxes, Licensing and Permitting Fees, Disposal Taxes, Intangible Asset Amortization, Retention Compensation Payments, Disposal Site Lease and Real Estate/Personal Property Taxes	250,000		_	250,000
Total Other Allowable Costs:	1,413,762	•		1,413,762
Total Irregular Costs for Fiscal Year 2004	1,643,762	•		1,643,762